MICHAEL J. GARCIA United States Attorney for the Southern District of New York By: KATHLEEN A. ZEBROWSKI Assistant United States Attorney 86 Chambers St. New York, New York 10007 Telephone No.: (212) 637-2710

FAX No.: (212) 637-2717

UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

UNITED STATES OF AMERICA,

-V.-

Plaintiff,

COMPLAINT

CV 10295

STAR CAR SERVICE,

Defendant.

Plaintiff United States of America ("the United States"), by its attorney, Michael

J. Garcia, United States Attorney for the Southern District of New York, for its complaint, alleges upon information and belief as follows:

NATURE OF ACTION

1. This is an action to recover money due and owing the United States by the defendant Star Car Service (the "defendant") pursuant to a Forfeiture Order issued by the Federal Communications Commission (the "FCC" or the "Commission"), pursuant to 47 U.S.C. § 503 et seq., in In the Matter of Star Car Service, File No.: EB-03-NY-001.

JURISDICTION AND VENUE

This Court has jurisdiction over this matter pursuant to 28 U.S.C. §§ 1345 and 2. 1355, and 47 U.S.C. §§ 503 and 504(a).

3. Venue is proper in the Southern District of New York pursuant to 28 U.S.C. § 1391(b).

THE PARTIES

- 4. Plaintiff United States is a sovereign and body politic. The FCC is a regulatory agency that regulates interstate and foreign commerce in communication by wire and radio and is charged with the duty of enforcing and executing the provisions of Chapter 5 Title 47 of the United States Code, as amended.
- 5. Defendant is located at 1301 Boston Road, Bronx, New York, 10456, within the Southern District of New York.

FACTUAL ALLEGATIONS AND CLAIM FOR RELIEF

- 6. On or about December 19, 2002, the FCC New York Office received a complaint from an FCC licensed user of interference affecting the frequency 451.500 MHZ.
- On or about January 7, 2003, a Commission agent, using a mobile direction 7. finding vehicle, monitored the frequency 451.500 MHZ in the Bronx, New York, and positively traced the source of interference to the defendant, located at 1301 Boston Road, Bronx, New York 10456.
- 8. On or about January 9, 2003, a Commission agent advised defendant that it was operating its base station and mobile units on an unauthorized frequency of 451.500 MHZ.
- 9. On or about January 10, 2003, the FCC New York Office mailed defendant a Notice of Violation for operation on an unauthorized frequency of 451.500 MHZ
- On or about January 27, 2003, the FCCNew York Office received defendant's 10. reply to the Notice of Violation, which stated that defendant had changed its base and mobile licensed frequencies to 464.350 MHZ and 469.350 MHZ, respectively.

- Document 1
- On or about April 30, 2003, a Commission agent, using a mobile direction finding 11. vehicle, monitored the frequency of 151.845 MHZ, and determined that the defendant was operating a base station and mobile units on a frequency of 151.845 MHZ.
- 12. The Commission had not authorized the defendant to operate a base station and mobile units on 151.845 MHZ.
- 13. On or about May 2, 2003, Commission agents again determined that the defendant was operating a base station and mobile units on 151.845 MHZ.
- 14. On December 24, 2003, the FCC, by the District Director of the New York Office, Enforcement Bureau, issued a Notice of Apparent Liability For Forfeiture (the "Notice") against the defendant in the amount of \$4,000.00 for willfully and repeatedly operating a base station and mobile units on a unauthorized frequency in violation of Section 1.903(a) of the Commission's Rules, 47 C.F.R. § 1.903. A true and correct copy of the Notice and the certified mail return receipts are attached hereto as Exhibit A and made a part hereof
- 15. The Notice further provided that the defendant pay the full amount of the proposed forfeiture or file a written statement seeking a reduction or cancellation of the proposed forfeiture by January 23, 2004.
- 16. The Defendant did not pay the amount demanded pursuant to the Notice or file a response with the FCC.
- On April 1, 2004, the FCC, by the Chief of the Enforcement Bureau, issued a Forfeiture Order which provided for a monetary forfeiture in the amount of \$4,000.00 for willful and repeated violations of Section 1.903(a) of the Commissions's Rules (the "Forfeiture Order"). A true and correct copy of the Forfeiture Order and the certified mail return receipt are attached hereto as Exhibit B and made a part hereof.

18. The Forfeiture Order informed the defendant that full payment was due by May 1, 2004, but that it could request that payment be made under an installment plan by writing to the Chief, Revenue and Receivable Operations Group.

- 19. The defendant did not pay the amount demanded pursuant to the Forfeiture Order and by letter dated July 26, 2004, the FCC demanded payment in full within thirty days. A true and correct copy of the letter is attached hereto as Exhibit C and made a part hereof.
- 20. Despite due demand, the defendant has failed to make any payment toward the Forfeiture Order.

WHEREFORE, plaintiff United States demands judgment against the defendant in the amount of \$4,000.00, with interest accruing thereafter as provided by law and for such further relief as the Court may deem proper.

Dated: New York, New York November 13, 2007

Respectfully submitted,

MICHAEL J. GARCIA United States Attorney for the Southern District of New York Attorney for the United States of America

Bv:

KATHISEEN A. ZEBROWSKI Assistant United States Attorney

86 Chambers St.

New York, New York 10007 Telephone No.: (212) 637-2710 FAX No.: (212) 637-2717

EXHIBIT A

Before the Federal Communications Commission Washington, D.C. 20554

In the Matter of)	
	ý	File No. EB-03-NY-001
Star Car Service	,)	
WPVU671	-)	NAL/Acct. No. 200432380002
Bronx, NY)	
)	FRN: 0006 8587 16

NOTICE OF APPARENT LIABILITY FOR FORFEITURE

Released: December 24, 2003

By the District Director, New York Office, Enforcement Bureau:

I. INTRODUCTION

1. In this Notice of Apparent Liability for Forfeiture ("NAL"), we find that Star Car Service ("Star"), apparently violated Section 1.903(a) of the Commission's Rules (the "Rules"), by operating a base station transmitter and mobile units on unauthorized frequencies of 451.500 MHz and 151.845 MHz. We conclude that Star is apparently liable for a forfeiture in the amount of four thousand dollars (\$4,000).

II. BACKGROUND

- 2. On December 19, 2002, the FCC New York Office received a complaint of interference affecting the frequency 451.500 MHz, from an FCC licensed user.
- 3. On January 7, 2003, a Commission agent, using a mobile direction finding vehicle, monitored the frequency 451.500 MHz in Bronx, NY, and positively located the source of interference to Star, located at 1301 Boston Road, Bronx, NY 10456. The agent advised the dispatcher on duty that Star was operating their base station and mobile units on an unauthorized frequency of 451.500 MHz. There was no evidence of a Commission authorization for Star to operate a base station and mobile units on 451.500 MHz in Bronx, NY.
- 4. On January 9, 2003, a Commission agent advised Star's manager, Keba Nguer that Star was operating their base station and mobile units on an unauthorized frequency of 451.500 MHz.
- 5. On January 10, 2003, the New York Office sent a Notice of Violation, by First Class and Certified Mail Return Receipt Requested, to Star for operation on an unauthorized frequency of 451.500 MHz.

¹ 47 C.F.R. § 1.903(a).

- 6. On January 27, 2003, the New York Office received Star's reply to the Notice of Violation stating that on January 18, 2003, their base and mobile frequency, currently on 451.500 MHz, was changed to 464.350 MHz and 469.350 MHz, the respective base and mobile licensed frequencies.
- 7. On April 30, 2003, a Commission agent, using a mobile direction finding vehicle, monitored the frequency 151.845 MHz in connection with an investigation concerning use of unauthorized frequencies in the Private Land Mobile Radio Service. The agent positively determined that Star, located at 1301 Boston Road, Bronx, NY 10456, operated a base station and mobile units on a frequency of 151.845 MHz. There was no evidence of a Commission authorization for Star to operate a base station and mobile units on 151.845 MHz in Bronx, NY.
- 8. On May 2, 2003, Commission agents, using a mobile direction finding vehicle, monitored the frequency 151.845 MHz, and again determined that Star, located at 1301 Boston Road, Bronx, NY 10456, operated a base station and mobile units on a frequency of 151.845 MHz. The agents conducted a station inspection with one of the owners, Abdoulaye Camare, and advised him that Star's base station and mobile units were operating on an unauthorized frequency of 151.845 MHz.

III. DISCUSSION

- 9. Section 1.903(a) of the Rules requires that "Stations in the Wireless Radio Services must be used and operated only in accordance with the rules applicable to their particular service as set forth in this title and with a valid authorization granted by the Commission under the provisions of this part." In this connection, licensees shall exercise such direction and control as to assure that the transmitter is being operated in a permissible manner. A review of Commission's records showed that Star Car Service was granted authority under its license, WPVU671, to operate one base station on a frequency of 464.350 MHz, one control station and 50 mobile units on a frequency of 469.350 MHz. Agents observed the base station and mobile units operating on 451.500 MHz, and later on 151.845 MHz.
- 10. Based on the evidence before us, we find that Star operated a base station and mobile units on an unauthorized frequency of 451.500 MHz on January 7, 2003, and 151.845 MHz on, April 30, 2003 and May 2, 2003, in willful² and repeated³ violation of Section 1.903(a) of the Rules.
- 11. The Commission's Forfeiture Policy Statement and Amendment of Section 1.80 of the Rules to Incorporate the Forfeiture Guidelines, 12 FCC Rcd 17087, 17113 (1997), recon. denied, 15 FCC Rcd 303(1999) ("Forfeiture Policy Statement"), sets the base forfeiture amount for using an unauthorized frequency at \$4,000. In assessing the monetary forfeiture amount, we must take into account the statutory

² Section 312(f)(1) of the Act, 47 U.S.C. § 312(f)(1), which applies to Section 503(b) of the Act, provides that "[t]he term 'willful', when used with reference to the commission or omission of any act, means the conscious and deliberate commission or omission of such act, irrespective of any intent to violate any provision of this Act"

See Southern California Broadcasting Co., 6 FCC Rcd 4387 (1991).

³Section 312(f)(2), which also applies to Section 503(b), provides: [t]he term "repeated", when used with reference to the commission or omission of any act, means the commission or omission of such act more than once or, if such commission or omission is continuous, for more than one day.

⁴47 C.F.R. § 1.80.

factors set forth in Section 503(b)(2)(D) of the Communications Act of 1934, as amended, ("Act") which include the nature, circumstances, extent, and gravity of the violation, and with respect to the violator, the degree of culpability, any history of prior offenses, ability to pay, and other such matters as justice may require. Applying the *Forfeiture Policy Statement* and the statutory factors to the instant case and applying the inflation adjustments, we believe that a four thousand dollar (\$4,000) monetary forfeiture is warranted.

IV. ORDERING CLAUSES

- 12. Accordingly, IT IS ORDERED THAT, pursuant to Section 503(b) of the Act⁶ and Sections 0.111, 0.311 and 1.80 of the Rules, ⁷ Star is hereby NOTIFIED of their APPARENT LIABILITY FOR A FORFEITURE in the amount of four thousand dollars (\$4,000) for willfully and repeatedly violating Section 1.903(a) of the Rules.
- 13. IT IS FURTHER ORDERED THAT, pursuant to Section 1.80 of the Commission's Rules, within thirty days of the release date of this NOTICE OF APPARENT LIABILITY, Star SHALL PAY the full amount of the proposed forfeiture or SHALL FILE a written statement seeking reduction or cancellation of the proposed forfeiture.
- 14. Payment of the forfeiture may be made by mailing a check or similar instrument, payable to the order of the Federal Communications Commission, to the Forfeiture Collection Section, Finance Branch, Federal Communications Commission, P.O. Box 73482, Chicago, Illinois 60673-7482. The payment should note the NAL/Acct. No. 200432380002 and FRN: 0006 8587 16.
- 15. Any response to this NAL must be mailed to Federal Communications Commission, Enforcement Bureau, Spectrum Enforcement Division, 445 12th Street, S.W., Washington, D.C. 20554 and MUST INCLUDE THE NAL/Acct. No. 200432380002.
- 16. The Commission will not consider reducing or canceling a forfeiture in response to a claim of inability to pay unless the petitioner submits: (1) federal tax returns for the most recent three-year period; (2) financial statements prepared according to generally accepted accounting practices ("GAAP"); or (3) some other reliable and objective documentation that accurately reflects the petitioner's current financial status. Any claim of inability to pay must specifically identify the basis for the claim by reference to the financial documentation submitted.

⁵⁴⁷ U.S.C. § 503(b)(2)(D).

⁶47 U.S.C. § 503(b).

⁷47 C.F.R. §§ 0.111, and 0.311.

- 17. Requests for payment of the full amount of this Notice of Apparent Liability under an installment plan should be sent to: Chief, Revenue and Receivable Operations Group, 445 12th Street, S.W., Washington, D.C. 20554.8
- Under the Small Business Paperwork Relief Act of 2002, Pub L. No. 107-198, 116 Stat. 729 (June 28, 2002), the FCC is engaged in a two-year tracking process regarding the size of entities involved in forfeitures. If you qualify as a small entity and if you wish to be treated as a small entity for tracking purposes, please so certify to us within thirty (30) days of this NAL, either in your response to the NAL or in a separate filing to be sent to the Spectrum Enforcement Division. Your certification should indicate whether you, including your parent entity and its subsidiaries, meet one of the definitions set forth in the list provided by the FCC's Office of Communications Business Opportunities (OCBO) set forth in Attachment A of this Notice of Apparent Liability. This information will be used for tracking purposes only. Your response or failure to respond to this question will have no effect on your rights and responsibilities pursuant to Section 503(b) of the Communications Act. If you have questions regarding any of the information contained in Attachment A, please contact OCBO at (202) 418-0990.
- 19. IT IS FURTHER ORDERED THAT a copy of this NOTICE OF APPARENT LIABILITY shall be sent by Certified Mail Return Receipt Requested to Star Car Service, 130I Boston Road, Bronx, NY 10456.

FEDERAL COMMUNICATIONS COMMISSION

Daniel W. Noel District Director New York Office

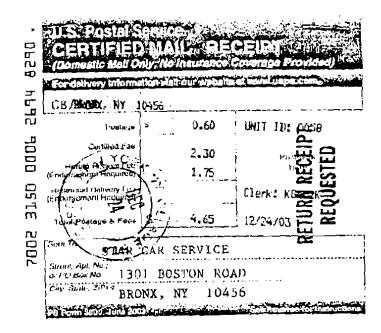
Attachment A - Condensed List of Small Entities, October 2002

⁸ See 47 C.F.R. § 1.1914.

STAR CAR SERVICE 1301 BOSTON ROAD BRONK, NY 10456 P. Forir 3811, August 2001 2. Artic & Number Print your name and address on the reverse so that we can return the card to you. Attach this card to the back of the mallpiece, or on the front if space permits. Article Addressed to: Complete items 1, 2, and 3. Also complete tem 4 if Restricted Delivery is desired. 1015 1192 9000 05TE 9110 Compand Relate Secupt 3. Service Type

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NEW YORK, N V

United States Postal Service

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First-Class Mail Postage & Fees Paid USPS Permit No. G-10

• Sender: Please print your name, address, and ZIP+4 in this box •

FEDERAL COMMUNICATIONS COMMISSION 201 VARICK STREET / ROOM 1151 NEW YORK, NY 10014-4870

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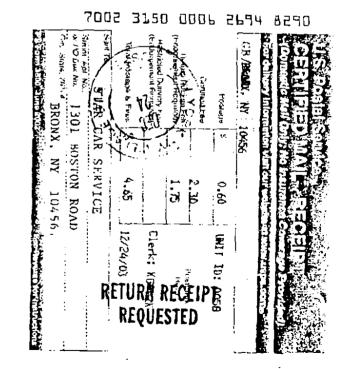


EXHIBIT B

Before the Federal Communications Commission Washington, D.C. 20554

In the Matter of)	File No. EB-03-NY-001	
Star Car Service)	NAL/Acct. No. 200432380002	
Bronx, New York)	FRN 0006-8587-16	

FORFEITURE ORDER

Adopted: March 30, 2004

Released: April 1, 2004

By the Chief, Enforcement Bureau:

- 1. In this Forfeiture Order ("Order"), we issue a monetary forfeiture in the amount of four thousand dollars (\$4,000) to Star Car Service ("Star") for willful and repeated violation of Section 1.903(a) of the Commission's Rules ("the Rules"). The noted violation involves Star's operation of a base station transmitter and mobile units on unauthorized frequencies of 451.500 MHz and 151.845 MHz.
- 2. On December 24, 2003, the District Director of the Commission's New York, New York Field Office ("New York Office") issued a Notice of Apparent Liability for Forfeiture ("NAL")² in the amount of \$4,000 to Star. Star has not filed a response to the NAL. Based on the information before us, we affirm the forfeiture.
- 3. ACCORDINGLY, IT IS ORDERED THAT, pursuant to Section 503(b) of the Communications Act of 1934, as amended ("the Act"), and Sections 0.111, 0.311 and 1.80(f)(4) of the Rules, Star Car Service IS LIABLE FOR A MONETARY FORFEITURE in the amount of \$4,000 for willfully and repeatedly violating Section 1.903(a) of the Rules.
- 4. Payment of the forfeiture shall be made in the manner provided for in Section 1.80 of the Rules⁵ within 30 days of the release of this *Order*. If the forfeiture is not paid within the period specified, the case may be referred to the Department of Justice for collection pursuant to Section 504(a) of the Act.⁶ Payment shall be made by mailing a check or similar instrument, payable to the order of the "Federal Communications Commission," to the Federal Communications Commission, P.O. Box 73482, Chicago, Illinois 60673-7482. The payment should note NAL/Acct. No. 200432380002, and FRN 0006-

¹ 47 C.F.R. § 1.903(a).

² Notice of Apparent Liability for Forfeiture, NAL/Acct. No. 200432380002 (Enf. Bur., New York Office, released December 24, 2003).

³ 47 U.S.C. § 503(b).

⁴ 47 C.F.R. §§ 0.111, 0.311, 1.80(f)(4).

^{5 47} C.F.R. § 1.80.

^{6 47} U.S.C. § 504(a).

DA 04-901

5. IT IS FURTHER ORDERED THAT this Order shall be sent by regular mail and by certified mail, return receipt requested, to Star Car Service, 1301 Boston Road, Bronx, New York 10456.

FEDERAL COMMUNICATIONS COMMISSION

David H. Solomon

Chief, Enforcement Bureau

⁷ See 47 C.F.R. § 1.1914.

	·
SENDER COMPLETE THIS SECTION	COMPLETE THIS SECTION ON DELIVERY
 Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired. Print your name and address on the reverse so that we can return the card to you. Attach this card to the back of the mailpiece, or on the front if space permits. 	A Signature; X D Agent Addressee B Received by (Printed Name) C Date of Delivery
1. Article Addressed to: Stor Car Service : 1301 Boston Road	D. Is delivery address different from 19 17 D 36 If YES, enter delivery address below 1 D No
Broom, new York	3. Service Type Certified Mail Registered Return Receipt for Merchandise C.O.D.
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Article Number (Transfer from service label) 7002 0510 00	03 6374 EB-03-Ny-001
S Form 3811, August 2001 Domestic Retu	Irn Receipt 631 102595-02-M-1540

EXHIBIT C

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FEDERAL COMMUNICATIONS COMMISSION OFFICE OF GENERAL COUNSEL



July 26, 2004

Star Car Service 1301 Boston Road Bronx, New York 10456

NAL No. 200432380002

Dear Sir or Madam:

On December 24, 2003, the Enforcement Bureau, Federal Communications Commission, issued a Notice of Apparent Liability For Forfeiture against Star Car Service in the amount of \$4,000.00 for violating Section 1.903(a) of the Commission's Rules, 47 C.F.R. § 1.903(a). On April 1, 2004, the Enforcement Bureau issued a Forfeiture Order affirming the forfeiture amount. This is to inform you that if the forfeiture is not paid within 30 days of the date of this letter, the matter will be referred to the Department of Justice for enforcement.

Payment may be made by check payable to the Federal Communications Commission. Please write on the check the NAL number noted above and mail your check along with a copy of this letter to:

Federal Communications Commission P.O. Box 73482 Chicago IL 60673-7482

Thank you.

Sincerely,

Susan L. Launer

Deputy Associate General Counsel

SAO 440 (Rev. 8/01) Summons in a Civil Action UNITED STATES DISTRICT COURT Southern District of New York United States of America, Plaintiff, SUMMONS IN A CIVIL ACTION V. Star Car Service, Defendant. CASE NUMBER: TO: (Name and address of Defendant) Star Car Service 1301 Boston Road Bronx, New York 10456 YOU ARE HEREBY SUMMONED and required to serve on PLAINTIFF'S ATTORNEY (name and address) MICHAEL J. GARCIA United States Attorney for the Southern District of New York By: KATHLEEN A. ZEBROWSKI Assistant United States Attorney 86 Chambers St. New York, New York 10007

an answer to the complaint which is served on you w			days after service
of this summons on you, exclusive of the day of servi			
for the relief demanded in the complaint. Any answ	•	es to this actic	n must be filed with the
Clerk of this Court within a reasonable period of time	ne after service.		
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(By) DEPUTY CLERK			